

UNITED STATES DISTRICT COURT  
NORTHERN DISTRICT OF NEW YORK

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AMANDA S.

o/b/o A.L.S. (a minor),

Plaintiff,

v.

1:21-CV-0552  
(ML)

COMMISSIONER OF SOCIAL  
SECURITY,

Defendant.

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APPEARANCES:

OF COUNSEL:

OLINSKY LAW GROUP

Counsel for the Plaintiff  
250 South Clinton Street - Suite 210  
Syracuse, New York 13202

JULIE ATKINS, ESQ.

SOCIAL SECURITY ADMINISTRATION

Counsel for the Defendant  
J.F.K. Federal Building, Room 625  
15 New Sudbury Street  
Boston, Massachusetts 02203

AMELIA STEWART, ESQ.  
Special Assistant U.S. Attorney

MIROSLAV LOVRIC, United States Magistrate Judge

**ORDER**

Currently pending before the Court in this action, in which Plaintiff seeks judicial review of an adverse administrative determination by the Commissioner of Social Security, pursuant to 42 U.S.C. §§ 405(g) and 1383(c)(3), are cross-motions for judgment on the pleadings.<sup>1</sup> Oral

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<sup>1</sup> This matter, which is before me on consent of the parties pursuant to 28 U.S.C. § 636(c), has been treated in accordance with the procedures set forth in General Order No. 18. Under that General Order once issue has been joined, an action such as this is considered procedurally, as if cross-motions for judgment on the pleadings had been filed pursuant to Rule 12(c) of the Federal Rules of Civil Procedure.

argument was heard in connection with those motions on August 25, 2022, during a telephone conference conducted on the record. At the close of argument, I issued a bench decision in which, after applying the requisite deferential review standard, I found that the Commissioner's determination was supported by substantial evidence, providing further detail regarding my reasoning and addressing the specific issues raised by Plaintiff in this appeal.

After due deliberation, and based upon the Court's oral bench decision, which has been transcribed, is attached to this order, and is incorporated herein by reference, it is

**ORDERED** as follows:

- 1) Plaintiff's motion for judgment on the pleadings (Dkt. No. 9) is DENIED.
- 2) Defendant's motion for judgment on the pleadings (Dkt. No. 12) is GRANTED.
- 3) The Commissioner's decision denying Plaintiff Social Security benefits is AFFIRMED.
- 4) Plaintiff's Complaint (Dkt. No. 1) is DISMISSED.
- 5) The Clerk of Court is respectfully directed to enter judgment, based upon this determination, DISMISSING Plaintiff's Complaint in its entirety and closing this case.

Dated: September 1, 2022  
Binghamton, New York

A handwritten signature in black ink, reading "Miroslav Lovric", is written over a horizontal line.

Miroslav Lovric  
United States Magistrate Judge  
Northern District of New York

UNITED STATES DISTRICT COURT  
NORTHERN DISTRICT OF NEW YORK

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vs.

1:21-CV-0552

COMMISSIONER OF SOCIAL SECURITY

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DECISION AND ORDER

August 25, 2022

The HONORABLE MIROSLAV LOVRIC,  
DISTRICT MAGISTRATE JUDGE

A P P E A R A N C E S

For Plaintiff: JULIE ATKINS, ESQ.

For Defendant: AMELIA STEWART, ESQ.

*Ruth I. Lynch, RPR, RMR, NYSRCR  
Official United States Court Reporter  
Binghamton, New York 13901*

1           THE COURT: All right, the Court begins its  
2 decision here on the record by stating as follows:

3           First, plaintiff, on behalf of her minor daughter,  
4 the minor daughter being identified by initials A.L.S., and  
5 who will be referred to as the claimant; so the plaintiff on  
6 behalf of the minor daughter claimant in this matter has  
7 commenced this proceeding pursuant to Title 42 United States  
8 Code Sections 405(g) and 1383(c) to challenge the adverse  
9 determination by the Commissioner of Social Security finding  
10 that claimant was not disabled at the relevant times and  
11 therefore ineligible for the benefits that she sought.

12           By way of background, the Court states as follows:  
13 Claimant was born in 2010. She is currently approximately  
14 11 years of age. She was approximately 7 years old on  
15 February 20th of 2018, the date the application was filed.

16           As of the date of the administrative hearing on  
17 July 23rd of 2019, claimant attended elementary school, was  
18 active in track, enjoyed swimming, and played recreational  
19 soccer. As of May 15th of 2018, claimant was approximately  
20 4 feet 3 inches in height and weighed approximately 58  
21 pounds.

22           Procedurally the Court states as follows:

23           Claimant applied for Title 16 benefits on  
24 February 20th of 2018 alleging an onset date of January 1st,  
25 2011.

1           Administrative Law Judge David F. Neumann  
2     conducted a hearing on July 23rd, 2019, to address  
3     claimant's application for benefits. ALJ Neumann issued an  
4     unfavorable decision on October 2nd, 2019. That became a  
5     final determination of the agency on June 26 of 2020, when  
6     the Social Security Administration Appeals Council denied  
7     plaintiff's application for review.

8           On September 2nd, 2020, plaintiff requested an  
9     extension of time to file her appeal. On April 8th of 2021  
10    the Appeals Council granted plaintiff an extension.

11          This action was commenced on May 12th of 2021, and  
12    it is therefore timely.

13          In his decision, ALJ Neumann applied the  
14    three-step sequential evaluation to determine whether  
15    claimant, an individual under the age of 18, is disabled  
16    pursuant to 20 CFR Section 416.924(a).

17          At step one, the ALJ concluded that claimant had  
18    not engaged in substantial gainful activity since  
19    February 20th of 2018, the application date.

20          At step two, the ALJ concluded that claimant  
21    suffers from severe impairments that impose more than a  
22    minimal functional limitation, specifically constipation,  
23    enuresis, history of lead poisoning, speech and language  
24    delay, and behavioral concerns.

25          At step three, ALJ Neumann concluded that

1 claimant's impairment or combination of impairments do not  
2 meet or medically equal the severity of one of the listed  
3 impairments in 20 CFR Section 404, subpart P, appendix 1,  
4 and the ALJ focused on listings 105.00, dealing with  
5 digestive system disorders; listing 106.00, focusing on  
6 genitourinary disorders; and listing 112.00, focusing on  
7 mental disorders. In addition, the ALJ found that claimant  
8 does not have an impairment or combination of impairments  
9 that functionally equals the severity of listings found at  
10 209 CFR sections 416.924(d) and 416.926(a). More  
11 specifically, the ALJ found that claimant, one, has a less  
12 than marked limitation in acquiring and using information;  
13 two, has a less than marked limitation in attending and  
14 completing tasks; three, has a less than marked limitation  
15 in interacting and relating with others; and, four, has no  
16 limitation in moving about and manipulating objects. And I  
17 should say that was four, has no limitation in moving about  
18 and manipulating objects. Five, has a less than marked  
19 limitation in the ability to care for herself; and, six, has  
20 a less than marked limitation in health and physical  
21 well-being. As a result, the ALJ found that claimant's not  
22 been disabled as defined in the Social Security Act since  
23 February 20th, 2018, the date the application was filed.

24 Now, as the parties know, the Court's functional  
25 role in this case is limited and extremely deferential. I

1 must determine whether correct legal principles were applied  
2 and whether the determination is supported by substantial  
3 evidence, defined as such relevant evidence as a reasonable  
4 mind would find sufficient to support a conclusion. As the  
5 Second Circuit noted in *Brault V. Social Security*  
6 *Administration Commissioner*, found at 683 F.3d 443, a 2012  
7 case, the Circuit therein indicated the standard is  
8 demanding, more so than the clearly erroneous standard. The  
9 Court also noted in *Brault* that once there is a finding of  
10 fact, that fact can be rejected only if a reasonable  
11 fact-finder would have to conclude otherwise.

12 Now, plaintiff in this case raises one contention  
13 on appeal. Plaintiff argues that the ALJ's determination  
14 that claimant did not experience an impairment or  
15 combination of impairments that resulted in either marked or  
16 extreme limitations in the following four domains was not  
17 supported by substantial evidence: First, the domain of  
18 attending and completing tasks; two, the domain of  
19 interacting and relating with others; three, the domain of  
20 caring for oneself; and, four, the domain relating to health  
21 and physical well-being.

22 The Court's analysis, I begin as follows: For  
23 most of the reasons set forth in defendant's brief, I find  
24 that the ALJ properly evaluated the functional domains and  
25 determined that claimant had less than marked limitations in

1 the four functional domains at issue before this Court.

2 At the outset I note that defendant's brief  
3 focused on the functional domains as follows: One,  
4 acquiring and using information; two, interacting and  
5 relating with others; three, caring for oneself; and, four,  
6 health and physical well-being. It appears as though  
7 defendant inadvertently focused on the domain acquiring and  
8 using information which was not challenged by plaintiff on  
9 appeal and failed to thoroughly discuss the domain of  
10 attending and completing tasks which was challenged by  
11 plaintiff on appeal. The Court notes as follows, though:  
12 Defendant did properly and correctly list the basis for  
13 plaintiff's appeal. See docket number 12 at 8. But then in  
14 the analysis part seems to mix up with functional domains --  
15 which functional domains were at issue.

16 The Court notes that despite this divergence it is  
17 clear to the Court that the ALJ properly evaluated the  
18 functional domain of attending and completing tasks. The  
19 domain of attending and completing tasks is focused  
20 principally on assessing the degree to which a child can  
21 focus and maintain attention and begin, carry through, and  
22 finish activities. See Archer ex rel J.J.P. versus Astrue  
23 at 910 F.Supp Second Circuit at 411 -- excuse me, F.Supp.2nd  
24 at 411, and that's found at pages 424 to 425, and that's a  
25 Northern District New York 2012 case by J. Young. And that



1 case is quoting 20 CFR Section 416.926a(h). According to  
2 the regulations, a normal functioning school-age child  
3 should be able to focus her attention in a variety of  
4 situations in order to follow directions, remember and  
5 organize her school materials, complete classroom and  
6 homework assignments, change activities or routines without  
7 distracting herself or others, participate in group sports,  
8 and read by herself. See 20 CFR Section 416.926a(h)(2)  
9 subsection 4.

10 With respect to the ALJ's finding that claimant  
11 has less than marked limitation in attending and completing  
12 tasks, the Court notes as follows: The ALJ considered the  
13 medical records from claimant's well-child visit from August  
14 2017 where it was noted that claimant completed kindergarten  
15 in a regular education class and pre-adolescent milestones  
16 were met, including the ability to complete school work.  
17 See docket number 6 at 351, and that's transcript page 347.

18 The ALJ also considered education records that  
19 documented claimant's progress reports from early 2018  
20 indicating that she consistently demonstrated satisfactory,  
21 slash, good work habits which included demonstrating  
22 self-control, following directions, participating in group  
23 discussions, keeping organized, working and playing with  
24 others, and working independently on tasks. See docket  
25 number 6 at 434, transcript page 430.

1           The ALJ also noted and considered an evaluation by  
2 claimant's school providers who stated that claimant has no  
3 problems as follows. So these are claimant's school  
4 providers who have noted the following:

5           Claimant has no problems paying attention when  
6 spoken to directly; sustaining attention during play and  
7 sports activities; focusing long enough to finish assigned  
8 activity or task; refocusing to task when necessary;  
9 carrying out simple step instructions; waiting to take  
10 turns; changing from one activity to another without being  
11 disruptive; organizing own things or school materials; and  
12 working without distracting self or others. See docket  
13 number 6 at 201, and that's transcript page 197.

14           In addition, claimant's school providers indicated  
15 that claimant had a slight problem carrying out multi-step  
16 instructions and an obvious, though not serious or very  
17 serious, problem completing class and homework assignments,  
18 completing work accurately without careless mistakes, and  
19 working at a reasonable pace finishing on time. See docket  
20 number 6 at 201, transcript page 197. The individual who  
21 completed this evaluation with respect to claimant's  
22 functioning in the attending and completing tasks domain  
23 failed to identify the frequency of problem.

24           The ALJ considered a psychiatric and intelligence  
25 evaluation by Dr. Hartman where he opined that claimant had

1 no more than mild difficulty following and attending to  
2 instructions and sustaining concentration. See docket  
3 number 6 at 410 to 419, that's transcript pages 406 to  
4 415.

5 Further, the ALJ considered a medical source  
6 statement completed by Nurse Practitioner Ellen Boyle and  
7 signed by the supervising physician which opined that  
8 claimant had no to mild loss in attending and completing  
9 tasks. And that can be found at docket number 6 at 472 to  
10 475, transcript pages 468 to 471.

11 Finally, the ALJ noted claimant's participation in  
12 track and recreational soccer.

13 Thus, the ALJ supportably concluded that plaintiff  
14 had less than marked limitations in the functional domain  
15 attending and completing tasks.

16 Next with respect to the ALJ's finding that  
17 claimant has less than marked limitation in interacting and  
18 relating with others, I find that for the reasons set forth  
19 in defendant's brief the ALJ properly evaluated this  
20 functional domain. The Court notes the ALJ considered inter  
21 alia claimant's treatment records which reflected that she  
22 demonstrated appropriate behavior at home, school, and  
23 playing with friends. See docket number 6 at 351,  
24 transcript page 347. Claimant's education records  
25 indicating that she participated in group discussions and

1 worked and played well with others. See docket number 6 at  
2 196, transcript page 192. And the ALJ considered an  
3 evaluation by claimant's school providers who stated that  
4 claimant has no problem with playing cooperatively with  
5 other children; making and keeping friends; seeking  
6 attention appropriately; expressing anger appropriately;  
7 asking permission appropriately; following rules in the  
8 classroom, games and sports; respecting and obeying adults  
9 in authority; relating experiences and telling stories;  
10 using language appropriate to the situation and listener;  
11 introducing and maintaining relevant and appropriate topics  
12 of conversation; taking turns in a conversation;  
13 interpreting meaning of facial expressions, body language,  
14 hints, and sarcasm. And for those see docket number 6 at  
15 202, transcript page 198.

16 As defendant identified, the ALJ rejected that  
17 portion of Miss Grasso-Megyeri's opinion that claimant's  
18 delays would likely have no impact on her educational  
19 success because claimant's teachers opined that her language  
20 delays had some impact on her ability to learn. See docket  
21 number 6 at 26, transcript page 22.

22 Finally, as defendant identified, plaintiff failed  
23 to establish that Dr. Hartman's opinion that claimant had  
24 mild to moderate difficulty maintaining appropriate social  
25 behavior supports a marked limitation in this domain. See

1 docket number 6 at 410 to 419, that's at transcript pages  
2 406 to 415.

3 Thus, the ALJ supportably concluded that plaintiff  
4 had less than marked limitations in the functional domain of  
5 interacting with others.

6 Next with respect to the ALJ's finding that  
7 claimant has less than a marked limitation in caring for  
8 oneself, I find that for the reasons set forth in  
9 defendant's brief the ALJ properly evaluated this functional  
10 domain. The Court notes the ALJ considered inter alia,  
11 first, medical records from a well-child visit which noted  
12 that claimant showed pride in her achievements. That's  
13 found at docket number 6 at 351, transcript page 347. And  
14 an evaluation by claimant's school providers who stated that  
15 claimant has no problem with handling frustration; being  
16 patient when necessary; caring for physical needs, for  
17 example dressing and eating; identifying and appropriately  
18 asserting emotional needs; responding appropriately to  
19 changes in own mood, for example, calming, calming herself.  
20 See docket number 6 at 204, transcript page 200.

21 The ALJ's conclusion that the evidence did not  
22 support a marked or extreme limitation in this domain was  
23 properly supported.

24 And with respect to the ALJ's finding that  
25 claimant has less than a marked limitation in health and

1 physical well-being, I find that for the reasons set forth  
2 in defendant's brief the ALJ properly evaluated this  
3 functional domain. The Court notes as defendant identified,  
4 the ALJ found persuasive the evidence in the record that  
5 claimant improved over time with the use of Miralax; urology  
6 evaluations from September and December of 2017 which  
7 reflected improvements with structured use of laxatives and  
8 a more consistent pattern of bladder voiding.

9 The ALJ considered an early 2018 teacher  
10 assessment which noted claimant's frequent need to urinate  
11 and episodes of wetting. However, the ALJ noted that these  
12 concerns were treated with physical therapy and resulted in  
13 improvement in bladder control and stooling.

14 Although plaintiff highlights evidence in the  
15 record that arguably supports more limited findings,  
16 substantial evidence supports the ALJ's conclusions  
17 regarding less than marked limitations in the functional  
18 domains, one, attending and completing tasks; two,  
19 interacting with others; three, carrying for oneself; and,  
20 four, health and physical well-being. The Court will not  
21 reweigh the evidence, and substantial evidence supports the  
22 ALJ's holdings.

23 As a result, plaintiff's motion for judgment on  
24 the pleadings is denied. Defendant's motion for judgment on  
25 the pleadings is granted. Plaintiff's complaint is

1 dismissed. And the Commissioner's decision denying  
2 plaintiff benefits is affirmed.

3 This constitutes the Decision of the Court.

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